

# Doncaster Local Development Scheme

including Doncaster Local Plan & South Yorkshire Waste Plan

June 2024



City of  
Doncaster  
Council

## Introduction

- 1.1. Doncaster's [Local Plan](#) sets out how Doncaster Borough will grow and develop from 2015 to 2035. It identifies where and how new jobs, homes and services will be located. Its policies guide investment and development, encourage sustainable and inclusive economic growth, protect the environment and promote social inclusion.
- 1.2. The Local Plan forms a key part of the statutory "development plan" and informs decisions on planning applications. Other parts of the development plan include the [Barnsley, Doncaster and Rotherham Joint Waste Plan](#) (see [below](#)) and various [Neighbourhood Plans](#).
- 1.3. This **Local Development Scheme (LDS)** is required by the [Planning and Compulsory Purchase Act 2004](#). It sets out current and planned planning policy documents, the relationship between them, document preparation and monitoring arrangements.

## Planning Policies

- 1.4. The statutory development plan for Doncaster currently comprises of:
  - The [Local Plan](#), adopted in September 2021. There is currently no formal timetable for an update as the current Plan is considered up-to-date.
  - The [Barnsley, Doncaster and Rotherham Joint Waste Plan](#) sets out the overall approach to managing waste across the three local authority areas, over a 15-year period up until 2026. This plan was adopted in March 2012. **The Council has now agreed to produce a new Joint Waste Plan with the other three South Yorkshire planning authorities - see [below](#).**
  - [Neighbourhood Plans](#) for Armthorpe, Auckley, Bawtry, Burghwallis, Edenthorpe, Edlington, Rossington, Sprotbrough and Tickhill. These Plans sit alongside the Local Plan and provide more locally specific planning policies to help determine planning applications. A number of other Neighbourhood Plans are at various states of preparation including Barnburgh & Harlington (Plan area designated), Stainforth (Regulation 16 consultation underway) and Thorne/Moorends (Regulation 14 consultation completed but progress dependant upon preparing further evidence base which may require further consultation).

## Levelling Up and Regeneration Act (LURA) October 2023

- 1.5. The Levelling Up and Regeneration Act will introduce a new Plan-making system. Local Plans will potentially be very different from our current Plan, being limited to only locally specific content that will sit alongside a new set of 'national development management policies' that will apply across England. The new plan making process will be more digital and streamlined with different evidence requirements. The Act will require that local authorities prepare Local Plans within a statutory timeframe of 30 months.
- 1.6. The [reforms](#) are likely to be implemented from late 2024, with most authorities able to start production of plans in 'waves', selected by the Government, from May 2025. New

regulations for the process will be published separately for consultation, potentially in Autumn 2024. Other reforms to the planning system are expected, including the revision of the National Planning Policy Framework and national Development Management Policies (possibly in Autumn 2024), both of which may also impact on the operation of the current Local Plan. These dates may be reviewed subject to the outcome of the July 2024 General Election.

## **Local Plan Review**

- 1.7. The current Local Plan covers the period from 2015 to 2035 and was adopted in September 2021. Due to the relatively recent adoption of the Plan, the Council considers that the Local Plan is up to date and does not require updating. However, the Council is [monitoring](#) the Plan's implementation and this will include considering whether there is a need to undertake a review of the need to update the Local Plan, mindful of the following.
- 1.8. [Regulation 10A](#) of the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended 2017) requires all Local Planning Authorities to complete a review of the need to update their Local Plan policies within five years after adoption. For Doncaster, this means it will need to do this by September 2026 (and, if concluded there was a need to do, subsequently update the Plan).
- 1.9. However, the Government has indicated that the regulation, policy and guidance to enable the preparation of local plans under the new Plan-making system of LURA 2023 will not be available until at least Autumn 2024 (and this is likely to be dependent on the outcome of the July 2024 general election). In the meantime, local authorities are expected to continue to prepare and update their plans under the current guidance, but against a deadline for submitting plans for examination under the current legal framework of 30 June 2025. This deadline is therefore before the deadline of September 2026 that review of Doncaster's Local Plan (i.e. review of its need to be updated) should be completed. Unless the transitional deadline of 30 June 2025 is extended it is impossible to prepare another Local Plan under the existing Plan making system – this is because the Council would not have sufficient time to update its evidence base, prepare an updated plan, consult on it and submit it for examination (even if the Council had already determined at the date of this LDS that a Local Plan update is required).
- 1.10. For these reasons the next Doncaster Local Plan will be prepared under the new Local Plan making system. As part of the new system, the existing complex requirement for plans to be reviewed at least once every 5 years and updated as necessary will be replaced by a clearer requirement for planning authorities to commence an update of their local plans and minerals and waste plans every 5 years. Once the timetable for a revised / new Local Plan becomes clear, a timetable will be included in a future version of the LDS.

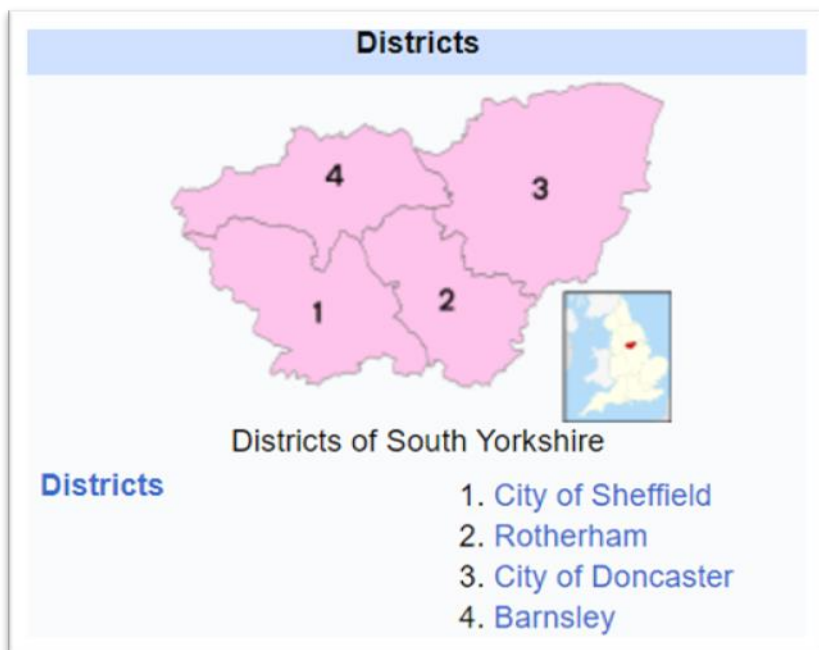
## **South Yorkshire Waste Plan**

### Introduction

- 1.11. The South Yorkshire Mayoral Combined Authority is made up of the cities of Sheffield and Doncaster and the Metropolitan authorities of Barnsley and Rotherham. The Sheffield authority is the largest by population, followed by Doncaster, Rotherham and Barnsley. South Yorkshire borders North Yorkshire and West Yorkshire to the north, the East Riding

of Yorkshire to the north-east, Lincolnshire to the east, Nottinghamshire to the south-east, and Derbyshire to the south and west.

Figure 1: South Yorkshire Administrative Areas



- 1.12. The South Yorkshire Authorities have agreed to produce a combined South Yorkshire Waste Local Plan, to replace the 2012 Barnsley, Doncaster and Rotherham (BDR) Waste Plan and saved policies CS68 to CS70 in the 2009 Sheffield Core Strategy.
- 1.13. Each South Yorkshire Authority will produce, publish and update its own South Yorkshire Waste Plan LDS / Timetable.
- 1.14. The National Planning Policy for Waste (NPPW) is the planning policy framework enabling local authorities to put in place robust local plans in respect of waste. The national policy enables the Local Planning Authority to shape the type of waste facilities in their area, including where they should go and when they will be delivered. The NPPW sets out detailed waste planning policies and should be read in conjunction with the [National Planning Policy Framework](#) and the [Waste Management Plan for England](#).

#### Why is the BDR Waste Plan being Updated?

- 1.15. Waste Planning policies for Barnsley, Doncaster and Rotherham councils are currently contained within the [Barnsley, Doncaster, and Rotherham \(BDR\) Joint Waste Plan \(2012 to 2026\)](#). Waste Policies for Sheffield City Council are contained within the 2009 adopted Core Strategy.
- 1.16. [Planning Regulations](#) and [National Planning Policy](#) require that policies in Local Plans should be reviewed to assess whether they require updating at least once every five years and updated as necessary. The BDR Waste Plan had never been formally reviewed until 2022. The Planning Advisory Service (PAS) Local Plan review toolkit was completed in 2022 and is available to view if required. The toolkit contains a checklist of the key requirements as set out in the National Planning Policy for Waste (NPPW) and National Planning Policy Framework (NPPF). The toolkit identifies that the BDR Waste Plan

requires updating as several policies are out of date and to account for the government's changing approach to waste as a resource and the divergence away from a linear waste model to a circular economy model.

1.17. The 2012 BDR Waste Plan contains seven policies:

- Policy WCS1, provides the overall strategy for achieving sustainable waste management. The information on landfill and capacity gaps for policy WCS1 is out of date.
- Policy WCS2 safeguards 7 sites, including, three sites in Doncaster (Wroot Road Quarry for composting, Brier Hills Farm for composting and recycling and Long Sandall for dredging), three sites in Rotherham (Sterecycle for autoclave treatment, Eastwood for dredging, Rotherham Road for material recycling) and one waste transfer station in Barnsley.
- Policy WCS3 allocates four new strategic waste management facilities; two in Doncaster (Sandall Stones Road and Hatfield Power Park, both of which have permission, but have yet to be delivered) and two in Rotherham (Bolton Road Manvers (completed and working) and Aldwarke Steel Works (reserve site) (still undeveloped).
- Policy WCS4 (Waste Management Proposals on Non-Allocated Sites) reflects the NPPF's positive planning framework and still functions as intended, but without a revised Waste Plan and Waste Needs Assessment the authorities could be in the position of allocating sites that are not needed.
- Policy WCS5 identifies seven safeguarded landfill sites, which need reviewing for capacity and viability in line with the government direction away from landfilling and updated Waste Needs Assessment information.
- Policy WCS6 provides for general considerations for waste management proposals and is a lengthy policy.
- Policy WCS7 'Managing Waste in Developments'.

1.18. Sheffield's Core Strategy (2009) contains three waste policies. CS68 sets out the overarching aim of managing waste more sustainably through an overall reduction in waste generated and increase in the re-use of waste products. CS69 safeguards two sites for waste management; the Bernard Road Energy Recovery Facility (ERF) and the Parkwood landfill site (now closed). CS70 sets out the aim to increase recycling and composting across the city.

1.19. Policies WCS1, WCS2, WCS3, WCS5 and WCS7 are all out of date and require reviewing and updating to meet the requirements of the NPPF/NPPW/PPG. Policies WCS4 and WCS6 still function, but a review would ensure up-to-date compliance with the NPPF and NPPW. Given each authority has a significant number of waste facilities not reflected in current plans, an updated plan (and associated allocations/policies) is required to manage potential new applications and ensure appropriate facilities are provided.

1.20. A South Yorkshire Waste Needs Assessment was also completed in May 2022 and contains evidence and future waste needs forecasting from 2021 to 2041.

1.21. The South Yorkshire Authorities agree waste planning issues are most appropriately addressed jointly so that strategic issues can be accounted for, considered, and resolved. An updated Waste Plan will cover the area as shown in Figure 1: South Yorkshire Administrative Areas.

## SY Waste Local Plan Preparation Local Development Scheme Timetable

1.22. Table 1 identifies the current regulatory tasks, requirements, and timescales.

*Table 1: South Yorkshire Waste Local Plan Timetable*

<b>Progression to Waste Local Plan and LDS/Timetable - Approval by WPAs</b>	<b>June 2024</b>
Procure Consultants	June / July 2024
Call for sites and site assessment	Sept/Oct2024
Prepare issues and options documents (Plan vision & Strategy) And 'Regulation 18' documents... 4 month timescale	Oct 2024/Jan2025
Issues and Options Stakeholder engagement	Feb/March 2025
Analysis of representations	March / May 2025
<b>Regulation 18</b> Consultation (or new regulation requirements)	June/July 2025
Analysis of representations	Aug/Sep 2025
Prepare Publication version of plan	Oct to Dec 2025
<b>Consideration (and approval?) of Publication Waste Plan by each SY Authority</b>	Dec 2025 to March 2026
<b>Regulation 19</b> Publication stage – consultation (or new regulation requirements)	April/May 2026
Analysis of representations and preparation of submission documents	June/July 2026
<b>Approval by WPAs (unless can cover at Publication stage)</b>	July to Oct 2026
<b>Submission – Regulation 22</b> (or new regulation requirements)	Nov/Dec 2026
<b>Examination (includes examination, main mods preparation and consultation, and inspectors report)</b>	Jan to May 2027
Adoption. Full council decision (includes lead in times)	June to October 2027

## Supplementary Planning Documents

1.23. **Supplementary Planning Document (SPDs)** give further explanation to policies and are a material planning consideration in the determination of planning applications. However, they do not form part of the Development Plan and carry less weight. Table 2 sets out the current SPDs that the Council has adopted at the time of writing.

*Table 2: Currently Adopted Supplementary Planning Documents*

<b>Name of Supplementary Planning Document</b>	<b>Date of Adoption</b>
<a href="#">Biodiversity Net Gain</a>	September 2022
<a href="#">Flood Risk</a>	August 2023
<a href="#">Technical and Developer Requirements</a>	August 2023
<a href="#">Loss of Community Facilities and Open Space</a>	August 2023
<a href="#">Local Labour Agreements</a>	August 2023
<a href="#">Rural Development</a>	April 2024

## Transitional Developer Guidance

- 1.24. Following adoption of the Doncaster Local Plan, the Council's previous SPDs were revoked. In the interim period before all new SPDs to support the Local and are put in place, the Council has published [Transitional Developer Guidance \(August 2023\)](#) to inform the determination of planning applications. It specifically provides guidance on certain elements of design, backland and infill development. This informal guidance is not SPD and nor will it be adopted as such.
- 1.25. The former [South Yorkshire Residential Design Guide](#) and the former [Carr Lodge SPD](#) have also been revoked as SPDs but are retained as informal guidance. These documents can be treated as a material consideration in decision-making but with only 'limited' weight.

## Statement of Community Involvement in Planning

- 1.26. The Council's [Statement of Community Involvement](#) (SCI) sets out how and when we will involve the community and stakeholders in the preparation of the local planning policy documents (as well as the determination of planning applications). The Council's current version of the SCI was adopted in November 2023.

## Project Management / Risk Assessment

- 1.27. Any future timetable for local planning policy preparation will be based on a number of defined assumptions, for example the availability of Council and stakeholder resources to prepare the plan, as well as the Council's own decision making process.
- 1.28. The timetable for preparing the [South Yorkshire Waste Plan](#) set out in this LDS has been based on several assumptions including, for example, the availability of combined South Yorkshire Authorities and stakeholder resources to prepare the plan, as well as the Doncaster Council's own decision-making process. Risks include but are not limited to:
- Potential changes in national and local political control/ leadership
  - Legal compliance / soundness / legal challenge
  - Local opposition
  - Partnership working
- 1.29. Project support will be sought from independent consultants and project management support from the Planning Advisory Service (as and when necessary).

## Annual Monitoring Report

- 1.30. The Local Plan's Annual Monitoring Report helps to review the effectiveness of the Local Plan's objectives and policies, to identify its strengths and any weaknesses, and to help review whether it needs to be updated. The latest version is available [online](#).

## Further Information

- 1.31. Full information about Doncaster's planning policies, Neighbourhood Plans, latest information on the Local Plan and the emerging South Yorkshire Waste Local Plan is available at: [www.doncaster.gov.uk/localplan](http://www.doncaster.gov.uk/localplan)